CITIES PERSPECTIVES/REALITIES
IMPLEMENTATION
LEGISLATIVE CONTEXT
POLICY
STRATEGY

FROM HOUSING TO SUSTAINABLE HUMAN SETTLEMENTS

PRE–1994

building
POLICY

Framing response to the housing crisis and spatial fragmentation

Establish housing rights.
Determining policy vehicle.

1992–1994
The National Housing Forum aims to develop consensus among stakeholders.

1994 National Housing Summit and Botshabelo Accord: stakeholders agreed to proceed with two approaches:
(1) state would facilitate housing delivery processes,
(2) private sector would identify land and construct housing by accessing subsidies on behalf of some
of the beneficiaries.

CITIES PERSPECTIVES/REALITIES
IMPLEMENTATION
LEGISLATIVE CONTEXT
POLICY
STRATEGY

1994–2003
building
HOUSES

Reconstruction and Development Plan (RDP)

Build low-income subsidised housing.
Encourage banks to lend to low-income markets, thereby creating unified housing markets.

1994 RDP: Sets out policy to reconstruct the country and meet basic needs.

1994 White Paper on Housing: shaped by the prevailing housing context, past housing practices, and apartheid planning settlement laws.

2000 National Housing Cade, in accordance with Section 4 of Housing Act 107 of 1997: large-scale rewriting of housing policies to align with BNG, which also gave municipalities greater responsibilities for housing and raised the bar for types of housing provided by the state.

Constitution of South Africa, Act 108 of 1996: everyone has the right to have access to adequate housing, and the state must take reasonable legislative and other measures, within its available resources, to achieve the progressive realization of this right.

Housing Act 107 of 1997: outlines housing development roles of national, provincial and local government.

PIE Act 19 of 1999: protects ‘unlawful occupiers’ from arbitary eviction, e.g. court shall not evict those ‘unlawful occupiers’ who shall be left homeless as a result of the evictions.

Rental Housing Act 50 of 1999: regulates the relationship between landlord and tenant and outlines obligations for governments.

Grootboom Case (2000)

In a groundbreaking case (the Grootboom Case), the Constitutional Court ruled that the state was not only responsible for providing medium to long term responses to shelter, but also for providing emergency shelter where the evictions occurred in the alternative shelter for evictees.

Individual Housing Subsidy Programme: capital grant to households earning <R1500 per month.

The People’s Housing Process encourages housing beneficiaries to save for and construct their houses.

Enhanced Discount Benefit Scheme, in terms of Section 35(6) of the Housing Act 1997: subsidy mechanism to transfer low-income houses to their qualifying occupants.

INSTITUTIONAL VEHICLES

National Urban Development and Housing Agency (NUDAH) (est. 1995)
National Housing Finance Corporation (NHFC) (est. 1996)
Rural Housing Development Agency.
Social Housing Regulatory Authority (est. 2006)
Housing Development Agency (est. 2009)

Creating enabling environment.
Unintended consequences of subsidy, fragmented spatial environment and resulting impact on service delivery.
Connection between spatial and social integration not realised in cities.
Cities are seen as landlords, making people occupy (but don’t sell) social/RDP housing.
National government delivers housing, but cities responsible for service delivery and infrastructure.

2004–2014
building
HUMAN SETTLEMENTS

Breaking New Ground (BNG)

Develop sustainable human settlements.
Improve spatial integration and housing assets.
Upgrade and eradicate informal settlements and begin the process of accreditation.

2004 Comprehensive Plan for Sustainable Human Settlements (BNG)

2005 Social Contract for Rapid Housing Delivery: compact between government, private sector and civil society to accelerate delivery of housing and shelter.

2007 Inclusionary Housing Policy: private sector gain development rights and in return contribute 20-50% to building low-income housing.

2010 Outcome B: informal settlement upgrading, accreditation, the land and property market become key focus areas.

Rental Housing Amendment Act 43 of 2007: amends the Rental Housing Act, 1996, makes further provision for rulings by Rental Housing Tribunal and expands the provisions pertaining to leases.

Social Housing Act 16 of 2008: defines the functions of national, provincial and local governments in respect of social housing, and establishes the Social Housing Regulatory Authority.

Housing Development Agency Act 23 of 2008: establishes the Housing Development Agency.

Housing Act of 2009 (Amended).

Blue Moonlight (2013)
The Constitutional Court ruled that not only was the state (and local government in particular) responsible for finding alternative housing for those evicted, but that the state should be forced to pay people who were evicted from private property.

Integrating Residential Development Programme (RDP)
Enhanced People’s Housing Process (EPPP)
Social Housing Programme
Upgrading Informal Settlements Programme (UISP)
Finance Linked Individual Subsidy Programme (FLISP)
Institutional Housing Subsidy Programme (IHSPP)
Community Residential Units Programme (CRU)

Neighbourhood Development Partnership Grant (NDPG)

Its purpose is to fund, support and facilitate the planning and development of neighbourhood development programmes and projects that provide catalytic infrastructure to leverage third-party public and private sector investment for future and more sustainable development.

Social housing: rental response and urban development.
Increasing emphasis on the role of cities in responding to emergency housing or alternative housing typologies.

Crown participation
Infrastructure service delivery is a critical component of the human settlements sector.

2014
building
URBAN COMMUNITIES

National Development Plan (NDP)

Take a long-term perspective.
Focus on spatial integration, sustainability, efficiency and balance, and integrated urban settlements.

Seeks to transform human settlements and entrenched spatial patterns that exacerbate social inequality and economic inefficiency.

Current context

Accreditation: municipalities gradually take over national/provincial housing functions.

Current Gap: The need for a Sustainable Human Settlements Policy or Green Paper.

Urban Settlements Development Grant (USDG)

Seeks to support the development of sustainable human settlements and improved quality of life for households through accelerating the provision of serviced land with secure tenure for low-income households in the large urban areas by supplementing municipal resources.

Integrated City Development Grant (ICDG) grants provide municipal entities with incentives to improve spatial development considerations in their planning and job creation.

National Development Plan (NDP)

Delivering other Built Environment functions to the local level

Transport devolution (the National Land Transport Act of 2009): local government well placed to drive more effective and efficient public transport networks through increased integration.

Spatial Planning and Land Use Management Act (SPLUMA): municipalities now have the tools and powers to drive planning at the local level and ensure that it aligns with this legislation, aimed at addressing the historical inequalities and at integrating sustainable development principles.

Urban Settlements Development Grant (USDG)

Seeks to support the development of sustainable human settlements and improved quality of life for households through accelerating the provision of serviced land with secure tenure for low-income households in the large urban areas by supplementing municipal resources.

Integrated City Development Grant (ICDG)

Urban Settlements Development Grant (USDG)

Seeks to support the development of sustainable human settlements and improved quality of life for households through accelerating the provision of serviced land with secure tenure for low-income households in the large urban areas by supplementing municipal resources.

Integrated City Development Grant (ICDG) grants provide municipal entities with incentives to improve spatial development considerations in their planning and job creation.

2014
building
URBAN COMMUNITIES

National Development Plan (NDP)

Take a long-term perspective.
Focus on spatial integration, sustainability, efficiency and balance, and integrated urban settlements.

Seeks to transform human settlements and entrenched spatial patterns that exacerbate social inequality and economic inefficiency.

Current context

Accreditation: municipalities gradually take over national/provincial housing functions.

Current Gap: The need for a Sustainable Human Settlements Policy or Green Paper.

Urban Settlements Development Grant (USDG)

Seeks to support the development of sustainable human settlements and improved quality of life for households through accelerating the provision of serviced land with secure tenure for low-income households in the large urban areas by supplementing municipal resources.

Integrated City Development Grant (ICDG) grants provide municipal entities with incentives to improve spatial development considerations in their planning and job creation.

National Development Plan (NDP)

Delivering other Built Environment functions to the local level

Transport devolution (the National Land Transport Act of 2009): local government well placed to drive more effective and efficient public transport networks through increased integration.

Spatial Planning and Land Use Management Act (SPLUMA): municipalities now have the tools and powers to drive planning at the local level and ensure that it aligns with this legislation, aimed at addressing the historical inequalities and at integrating sustainable development principles.

Urban Settlements Development Grant (USDG)

Seeks to support the development of sustainable human settlements and improved quality of life for households through accelerating the provision of serviced land with secure tenure for low-income households in the large urban areas by supplementing municipal resources.

Integrated City Development Grant (ICDG) grants provide municipal entities with incentives to improve spatial development considerations in their planning and job creation.

National Development Plan (NDP)

Take a long-term perspective.
Focus on spatial integration, sustainability, efficiency and balance, and integrated urban settlements.

Seeks to transform human settlements and entrenched spatial patterns that exacerbate social inequality and economic inefficiency.

Current context

Accreditation: municipalities gradually take over national/provincial housing functions.

Current Gap: The need for a Sustainable Human Settlements Policy or Green Paper.

Urban Settlements Development Grant (USDG)

Seeks to support the development of sustainable human settlements and improved quality of life for households through accelerating the provision of serviced land with secure tenure for low-income households in the large urban areas by supplementing municipal resources.

Integrated City Development Grant (ICDG) grants provide municipal entities with incentives to improve spatial development considerations in their planning and job creation.

National Development Plan (NDP)

Delivering other Built Environment functions to the local level

Transport devolution (the National Land Transport Act of 2009): local government well placed to drive more effective and efficient public transport networks through increased integration.

Spatial Planning and Land Use Management Act (SPLUMA): municipalities now have the tools and powers to drive planning at the local level and ensure that it aligns with this legislation, aimed at addressing the historical inequalities and at integrating sustainable development principles.

Urban Settlements Development Grant (USDG)

Seeks to support the development of sustainable human settlements and improved quality of life for households through accelerating the provision of serviced land with secure tenure for low-income households in the large urban areas by supplementing municipal resources.

Integrated City Development Grant (ICDG) grants provide municipal entities with incentives to improve spatial development considerations in their planning and job creation.